

On Track Toward Railways Restructuring: Recent Achievements and Experience

What Are The Trends?

Louis S. Thompson Railways Adviser The World Bank Vienna Railway Roundtable September 27 - 29, 1999

Why Restructuring (?)

- Reduced budget outlays
- Higher operational efficiency
- Better resource allocation
- Better market development
- **Enhanced social equity**
- Effective environmental protection
- **Returns to the budget**



The Models Available

Public supply and operation Outsourcing Management contracts

Leasing/Franchise/Concession — "Concessions" Partial divestiture Divestiture in total (BR, NZ, CR, CN) Functional (infrastructure) Separation Private supply and Operationd Match are Possible

Concessioning in Railways

- Government defines and grants specific rights to a company (usually private)
- A concession agreement details the objectives and allocation of risks
- **Government retains ownership of infrastructure**
- Concessionaire provides services and perhaps facilities, and carries at least some commercial risk
- □ Concession has a defined term (5 to 50 years)

Dimensions of Concessions

- Package Size
- **Term**
- **Ownership**
- Service Specification
- **Tariff Authority**
- Payments
- Award criteria
- **Renegotiation conditions**

Critical Concessioning Issues

- **Duration vs. Investment**
- **Speed vs. transitional damage**
- Surplus employees (retirement & redundancy)
- □ Who bears what risk (revenues)
- **Regulation**
 - » Safety
 - » Economic -- contract versus Commission
 - » Anti-monopoly

Privatization of Railways: Back to the Future

- **Integral Privatization (some multiple use)**
 - » New Zealand, Canada, Japan, US, TAZRAIL
- Infrastructure Separation (with sale or franchising of operations)
 - » UK, Romania, Chile, EU railways, Estonia, Poland (?), Australia (many models)
- Mixtures are possible (and often best)



Negotiations, auction, sealed bidPrequalification

- **Flexibility vs comparability**
- Points formula" vs. best price

Critical Privatization Issues

• How infrastructure is separated:

- » Who owns and controls (esp. dispatch.)
- » Neutral access and acceptable charges
- Concession (exclusive or non-exc.), sell going concern(s), sell assets?
- Term (if any) of operating franchises (number and type of pieces), and availability of rolling stock



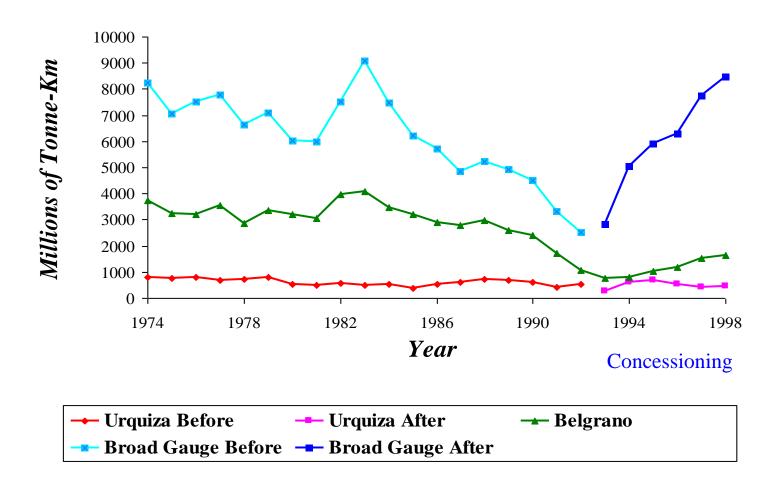
- Confusion is inevitable but action is vital:"we can fix mistakes, but inaction is deadly"
- Make sure you have the money
- Labor is the key, but other social issues are also important
- Do your homework, especially on role of the railway and the structure of the transactions
- **Keep risk in the right place**
- Don't forget regulation
- **D** Pay for social functions: avoid cross subsidies

World Bank Roles

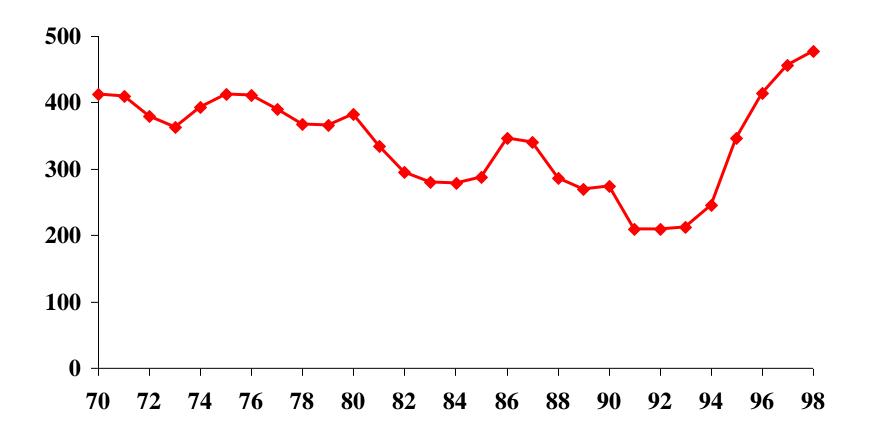
- **Finance New Construction**
- **Repair/Rehab to assist transaction**
- **Environmental cleanup**
- **Human transitions:**
 - » Redundancy/Retirement
 - » Retraining
 - » Relocation/Resettlement
- Partial risk guarantees
- **IFC investment in operators**
- **Technical assistance**
 - » Packaging and preparing studies
 - » Marketing
 - » Advice (economic, financial/legal)



Argentine Rail Freight

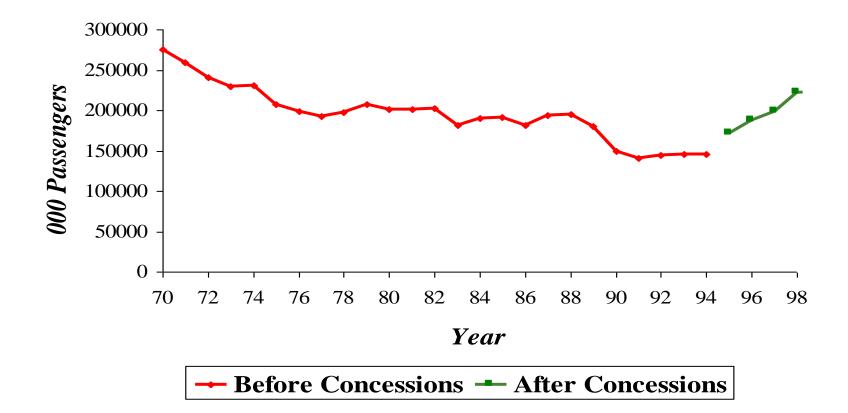






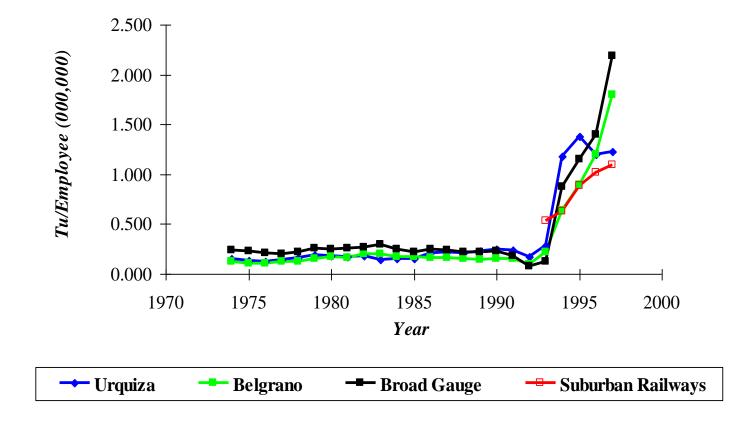


Passengers on Buenos Aires Metro: 1970 to 1998



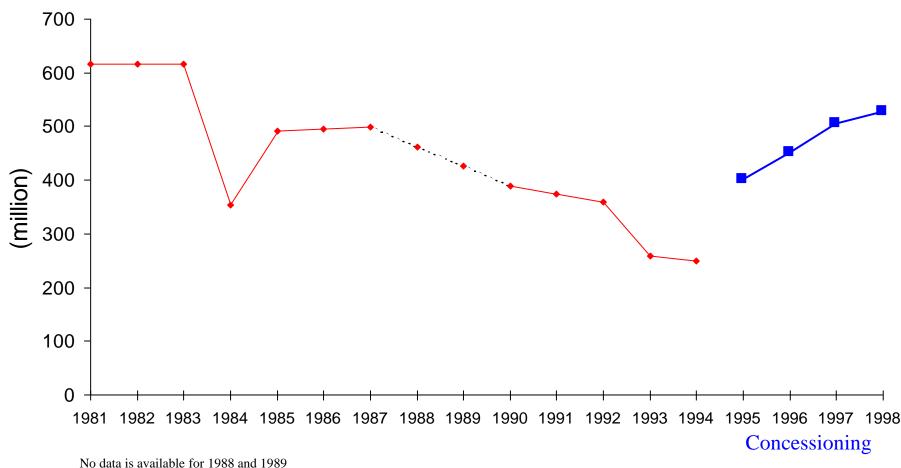


Labor Productivity on Argentine Railways





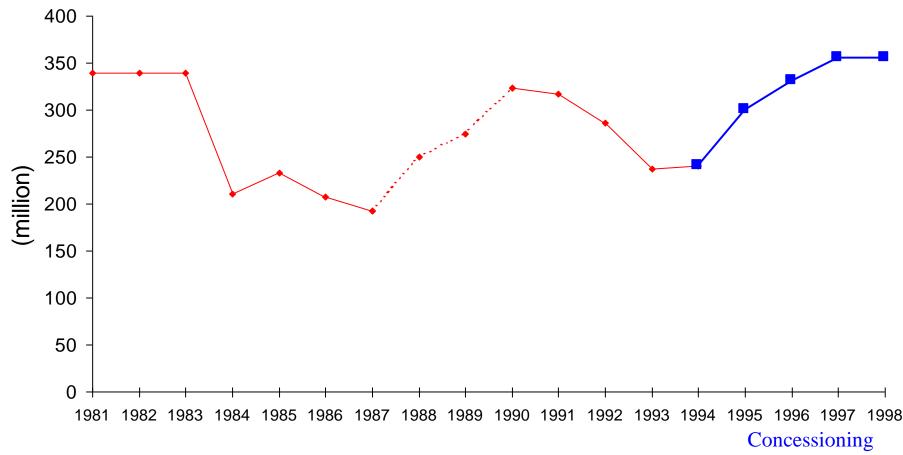
Rail Freight Traffic Growth in Cote d'Ivoire/Burkina Faso



No data is available for 1988 and 1989

The concessionaire took over in October 1995 and a full year has been extrapolated from the first nine months.

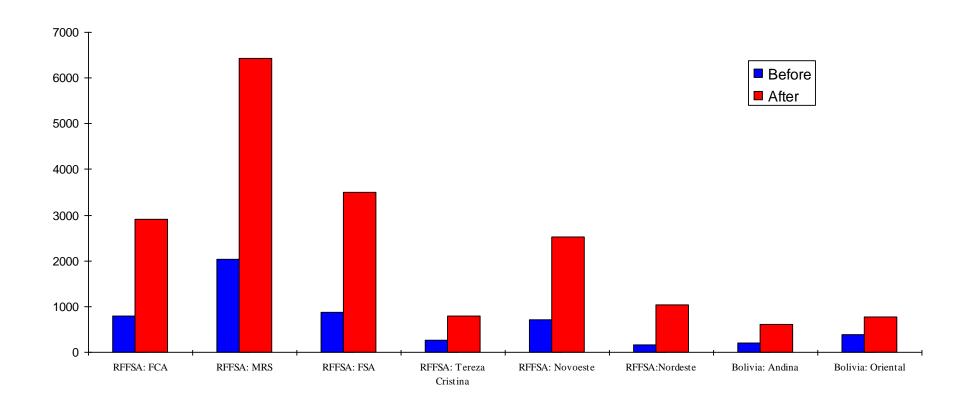
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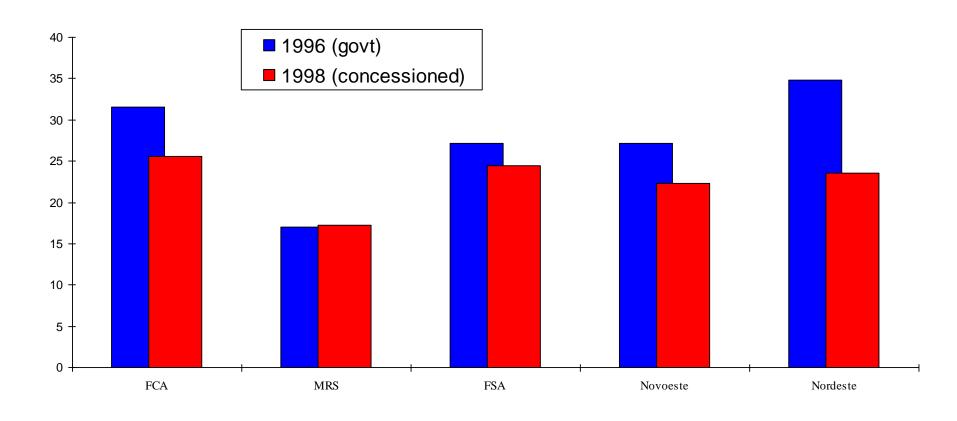
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Rail Freight Tariffs in Brazil Before and After Concessioning (R\$/000 T-Km)



Comparison of Passenger Concessions

Comparison of Passenger Concessions								
						Pass.	Pass-km	
Company	Lines	Line Km	Locs	Coaches	EMUs	(000,000)	(000,000)	Employees
ArgentinaBsAs								
Trenes de Buenos Aires	Mitre	188.8	15	26	160	80.6	1,434	1365
	Sarmiento	174.9	8	12	227	111.5	3,271	2000
Metrovias	Urquiza	28.2	1		128	25.0	433	390
	Subte*	38.7/53.5			515/532	219.2/221.9	660	2038
Trans. Metropolitanas	Roca	260	55	191	177	147.0	2,919	2078
	San Martin	57.8	41	152		46.6	1,153	634
	Belgr Sur	71	32	106		13.1	283	557
Ferrovias	Belgr Norte	54.3	20	102		32.3	604	617
BrazilRio								
Oportrans	Metro	34.96**			166	105.0	383	1573
Bolsa, et al	Supervia	200			80	60.0	1,560	2064
* Without/With Premetro	D							
** After opening Arco Ve	rde and Pavun	a						



EU ORDER 91-440 and Following

	Freight	Intercity Passenger	Regional Passengers	Suburban Passengers	
Infrastructure Ownership					
Infrastructure Improvement	Kept at na	tional level,	Can be devolved		
Infrastructure maintenance	may be j	privatized			
Control of Operations					
(Dispatching and Scheduling)					
Train Movement					
Equipment	Can be	Can be	Can be c	levolved	
Marketing	Privatized	Privatized			
Financial Accountability			PSO Suppo	rt Permitted	

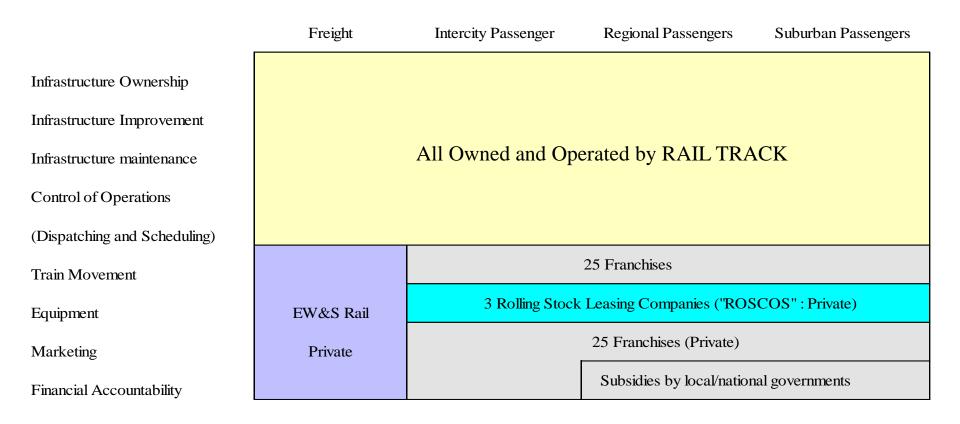


Deutsche Bahn Approach

	Freight	Intercity Passenger	Regional Passengers	Suburban Passengers	
Infrastructure Ownership					
Infrastructure Improvement	DB Infrastructure		Mostly DB Infrastructure, but some		
Infrastructure maintenance			involvement by states and local government		
Control of Operations	-				
(Dispatching and Scheduling)					
Train Movement			Mostly Operated by	DB Passenger under	
Equipment	DB Freight	DB Passenger	contract with locals, b	out some are operated	
Marketing	"to be privatized"	"to be privatized"	by k	ocals	
Financial Accountability			State and I	Local PSO	

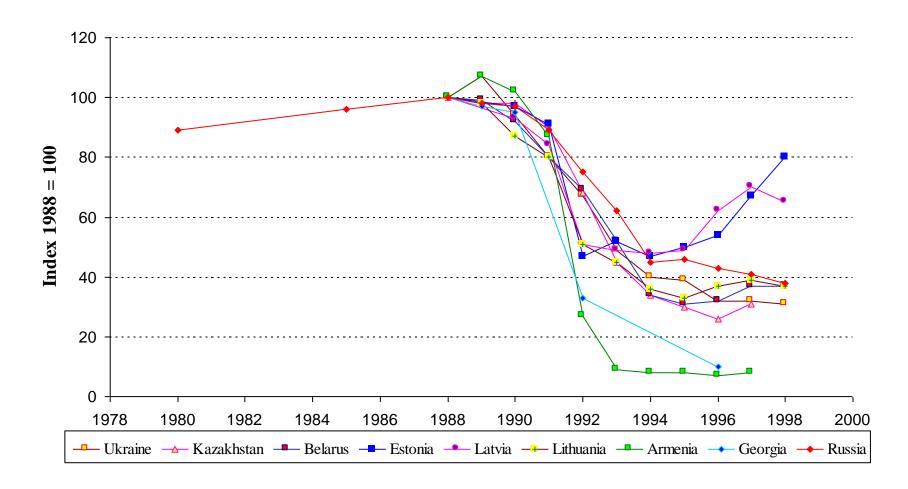


British Rail Privatization



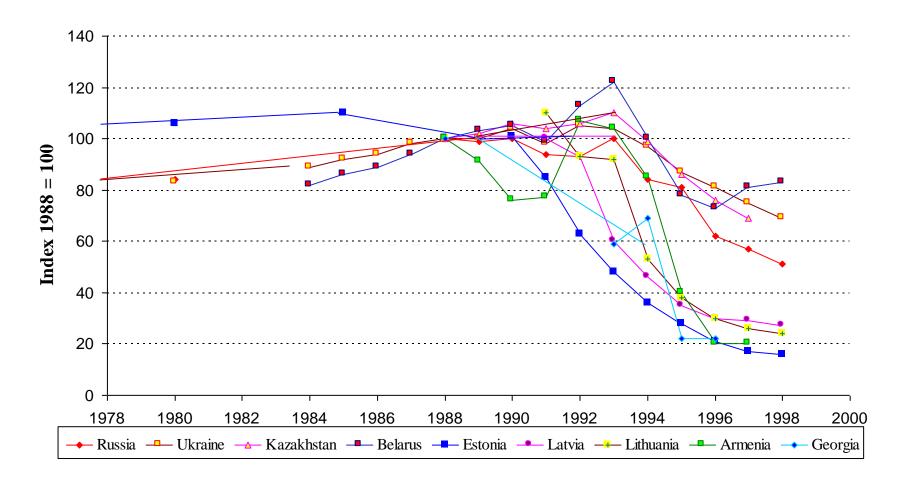


Freight Trends in the CIS and Baltic Countries (Tonne-Kilometers)



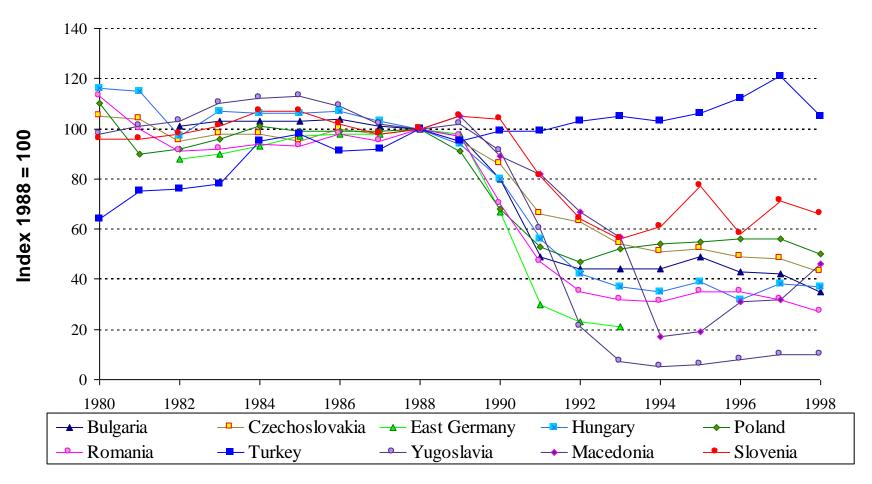


PassengerTrends in the CIS and Baltic Countries (Passenger-Kilometers)



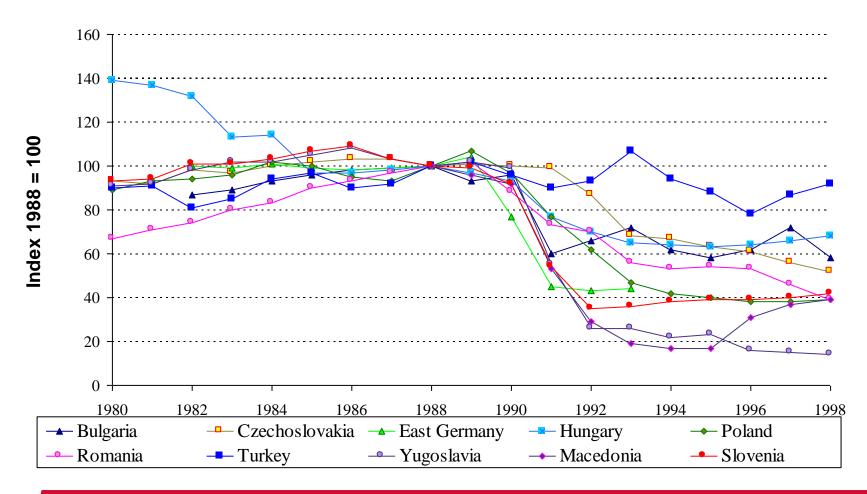


Freight Trends in CEE and Turkey (Tonne-Kilometers)



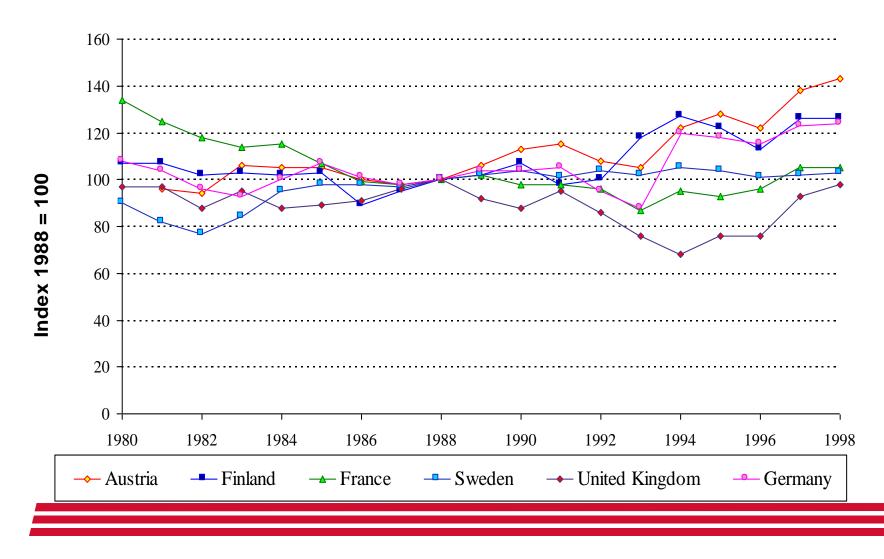


Passenger Trends in CEE and Turkey (Passenger-Kilometers)





Freight Trends in Western European Countries (Tonne-Kilometers)





Passenger Trends in Western European Countries (Passenger-Kilometers)

